

VIREMENT POLICY
(Adopted by council on XXX)



THEMBELIHLE

LOCAL MUNICIPALITY
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PRINCIPLES AND POLICY ON BUDGET VIREMENTS

1. DEFINITIONS

1. **“Accounting officer”** The municipal manager of a municipality is the accounting officer of the municipality in terms of section 60 of the MFMA
2. **“Approved budget”** means an annual budget approved by a municipal council.
3. **“Budget-related policy”** means a policy of a municipality affecting or affected by the annual budget of the municipality
4. **“Chief financial officer”** means a person designated in terms of the MFMA who performs such budgeting, and other duties as may in terms of section 79 of the MFMA be delegated by the accounting officer to the chief financial officer.
5. **“Capital Budget”** This is the estimated amount for capital items in a given fiscal period. Capital items are fixed assets such as facilities and equipment, the cost of which is normally written off over a number of fiscal periods
6. **“Council”** means the council of a municipality referred to in section 18 of the Municipal Structures Act.
7. **“Financial year”** means a 12-month year ending on 30 June.
8. **“Line Item”** an appropriation that is itemized on a separate line in a budget adopted with the idea of greater control over expenditures **[See annexure “B” for current item structure]**
9. **“Operating Budget”** The Town's financial plan, which outlines proposed expenditures for the coming financial year and estimates the revenue used to finance them.
10. **“Ring Fenced”** an exclusive combination of line items grouped for specific purposes for instance salaries and wages.
11. **“Service delivery and budget implementation plan”** means a detailed plan approved by the mayor of a municipality in terms of section 53(1) (c) (ii) for implementing the municipality's delivery of municipal services and its annual budget.
12. **“Virement”** is the process of transferring an approved budget allocation from one operating line item or capital project to another, with the approval of the relevant Manager. To enable budget managers to amend budgets in the light of experience or to reflect anticipated changes.
13. **“Vote”** means one of the main segments into which a budget of a municipality is divided for the appropriation of funds for the different departments or functional areas of the municipality; and which specifies the total amount that is appropriated for the purposes of the department or functional area concerned. **[See annexure “A” for current Vote structure]**

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2. ABBREVIATIONS

CFO – Chief Financial Officer

IDP – Integrated Development Plan

MFMA – Municipal Finance Management Act No. 56 of 2003

SDBIP - Service delivery and budget implementation plan

CM – Council Minute/s

3. OBJECTIVE OF THE POLICY

To allow limited flexibility in the use of budgeted funds to enable management to act on occasions such as disasters, unforeseen expenditure or savings, etc. as they arise to accelerate service delivery in a financially responsible manner.

4. VIREMENT CLARIFICATION

Virement is the process of transferring budgeted funds from one line item number to another, with the approval of the relevant Manager and CFO, to enable budget managers to amend budgets in the light of experience or to reflect anticipated changes. (Section 28 (2) (c) MFMA)

5. FINANCIAL RESPONSIBILITIES

Strict budgetary control must be maintained throughout the financial year in order that potential overspends and/or income under-recovery within individual vote departments are identified at the earliest possible opportunity. (Section 100 MFMA)

The Chief Financial Officer has a statutory duty to ensure that adequate policies and procedures are in place to ensure an effective system of financial control. The budget virement process is one of these controls. (Section 27(4) MFMA)

It is the responsibility of each manager or head of a department or activity to which funds are allotted, to plan and conduct assigned operations so as not to expend more funds than budgeted. In addition, they have the responsibility to identify and report any irregular or fruitless and wasteful expenditure in terms of the MFMA sections 78 and 102.

6. VIREMENT RESTRICTIONS

- a. No funds may be viremented between votes (GFS Classifications) without approval of both vote holders and the Chief Financial Officer.
- b. Virements may not exceed a maximum of 7.50 % of the total approved operating expenditure budget

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- c. A virement may not create new policy, significantly vary current policy, or alter the approved outcomes / outputs as approved in the IDP for the current or subsequent years. (section 19 and 21 MFMA)
- d. Virements resulting in adjustments to the approved SDBIP need to be submitted with an adjustments budget to the Council with altered outputs and measurements for approval. (MFMA Circular 13 page 3 paragraph 3)
- e. No virement may commit the Municipality to increase recurrent expenditure, which commits the Council's resources in the following financial year, without the prior approval of the Council (e.g. expenditure such as entering into agreements into lease or rental agreements such as vehicles, photo copiers or fax machines).
- f. No virement may be made where it would result in over expenditure. (section 32 MFMA)
- g. No virement shall add to the establishment of the Municipality without the approval of Municipal Manager.
- h. If the virement relates to an increase in the work force establishment, then the Council's existing recruitment policies and procedures will apply.
- i. Virements may not be made in respect of ring-fenced allocations.
- j. Budget may not be transferred from Interdepartmental costs, Capital financing, Depreciation, Contributions, Grant Expenditure and Income Foregone.
- k. Budget may only be transferred from Salaries if approved by the CFO.
- l. Virements in capital budget allocations are only permitted within specified action plans and not across funding sources and must in addition have comparable asset lifespan classifications.
- m. No virements are permitted in the first three months or the final month of the financial year without the express agreement of the CFO.
- n. No virement proposal shall affect amounts to be paid to another Department without the agreement of the Manager of that Department, as recorded on the signed virement form. (Section 15 MFMA)

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- o. Virement amounts may not be rolled over to subsequent years, or create expectations on following budgets. (Section 30 MFMA)
- p. An approved virement does not give expenditure authority and all expenditure resulting from approved virements must still be subject to the procurement/supply chain management policy of Council as periodically reviewed.
- q. Virements may not be made between Expenditure and Income.

7. VIREMENT PROCEDURE (SEE APPENDIX C ATTACHED)

- a. All virement proposals must be completed on the appropriate documentation and forwarded to the Chief Financial Officer for checking, approval and implementation.
- b. All virements must be signed by the Vote holder (per department) and the Manager within which the vote is allocated. (Section 79 MFMA)
- c. A virement form must be completed for all Budget Transfers.
- d. All Virements require the approval of the Chief Financial Officer. (Section 79 MFMA)
- e. Must include changes to the SDBIP.
- f. All documentation must be in order and approved before any expenditure can be committed or incurred. (Section 79 MFMA)
- g. The Municipal Manager will report to the Mayor on a quarterly basis on those virements that have taken place during that quarter.

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APPENDIX A

DEPARTMENTS, GFS CLASSIFICATIONS AND VOTE HOLDERS

| VOTE | GFS CLASSIFICATIO | DEPARTMENT | VOTE HOLDER | SUPPORT VOTE HOLDER |
|-----------------------|--------------------------|-------------------|--------------------|----------------------------|
| Executive and Council | Executive and Council | Council General | Mayor | Municipal Manager |
| | | Municipal Manager | Municipal Manager | Municipal Manager |

| | | | | |
|---------|-------------------|---------|-----|-----|
| Finance | Finance and Admin | Finance | CFO | CFO |
| | Interns | Finance | CFO | CFO |

| | | | | |
|--------------------|-------------------------------|---------------------------|---------------------------------|---------------------------------|
| Corporate Services | Corporate Services | Administration | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | | Fixed property & Building | MANAGER;; Corporate Services | Manager: Corporate Services |
| | Community and Social Services | Library | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | | Community Facilities | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | Public Safety | Disaster Management | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | Planning and Development | IDP | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | | LED | MANAGER;; Corporate Services | MANAGER;; Corporate Services |
| | Road Transport | Traffic | MANAGER;; Corporate Services | MANAGER;; Corporate Services |

| | | | | |
|--------------------|------------------------|------------------------|---------------------------------|---------------------------------|
| Technical Services | Support Services | PMU | MANAGER;; Technical Services | MANAGER;; Technical Services |
| | Electricity | Electricity | MANAGER;; Technical Services | MANAGER;; Technical Services |
| | Water | Water | MANAGER;; Technical Services | MANAGER;; Technical Services |
| | Water Waste Management | Water Waste Management | MANAGER;; Technical Services | MANAGER;; Technical Services |
| | Waste Management | Waste Management | MANAGER;; Technical Services | MANAGER;; Technical Services |

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APPENDIX B

| Item | Description | Comment | Virement From | Virement To |
|------|---|-------------|------------------|----------------|
| | EMPLOYEE RELATED COSTS | | | |
| | BARGAINING COUNCIL | Expenditure | Yes | No |
| | BONUS | Expenditure | Yes | No |
| | ENTERTAINMENT ALLOWANCE | Expenditure | Yes | No |
| | HOUSING SUBSIDY | Expenditure | Yes | No |
| | IRP5 RECONCILIATION | Expenditure | Yes | No |
| | LEAVE GRATUITY | Expenditure | Yes | No |
| | LIFE ASSURANCE | Expenditure | Yes | No |
| | LONG SERVICE AWARD: ACTUARIAL GAINS/LOSSES | Expenditure | Yes | No |
| | LONG SERVICE AWARD: BENEFIT | Expenditure | Yes | No |
| | LONG SERVICE AWARD: INTEREST | Expenditure | Yes | No |
| | LONG TERM SERVICE | Expenditure | Yes | No |
| | LONG TERM SERVICE AWARD: COS | Expenditure | Yes | No |
| | MEDICAL AID FUND | Expenditure | Yes | No |
| | MEDICAL AID LIABILITY | Expenditure | Yes | No |
| | MEDICAL AID LIABILITY: ACTUARIAL GAINS/LOSSES | Expenditure | Yes | No |
| | MEDICAL AID LIABILITY: BENEFIT PA | Expenditure | Yes | No |
| | MEDICAL AID LIABILITY: INTEREST | Expenditure | Yes | No |
| | OVERTIME | Expenditure | Yes | No |
| | PENSION FUND | Expenditure | Yes | No |
| | POST RETIREMENT BENEFITS PAID | Expenditure | Yes | No |
| | PROVISION OF STAFF LEAVE | Expenditure | Yes | No |
| | SALARIES | Expenditure | Yes | No |
| | SALE OF LEAVE | Expenditure | Yes | No |
| | TELEPHONE ALLOWANCE | Expenditure | Yes | No |
| | TRAVELLING ALLOWANCE | Expenditure | Yes | No |
| | UIF | Expenditure | Yes | No |
| | WATERWORKS ALLOWANCE | Expenditure | Yes | No |
| | REMUNERATION OF COUNCILLORS | | | |
| | COUNCILLOR ALLOWANCE | Expenditure | Yes | No |
| | MEDICAL AID FUND | Expenditure | Yes | No |
| | PENSION FUND | Expenditure | Yes | No |
| | TELEPHONE ALLOWANCE | Expenditure | Yes | No |
| | TRAVELLING ALLOWANCE | Expenditure | Yes | No |
| | BAD DEBTS | | | |
| | BAD DEBTS | Expenditure | No | No |
| | DEPRECIATION | | | |
| | DEPRECIATION | Expenditure | No | No |
| | REPAIRS & MAINTENANCE | | | |
| | BUILDINGS | Expenditure | Yes | Yes |
| | CHEMICALS | Expenditure | Yes | Yes |
| | GENERAL MAINTENANCE | Expenditure | Yes | Yes |
| | INTEREST PAID LANDFILL SITE | Expenditure | Yes | Yes |
| | MAINTENANCE BUILDINGS | Expenditure | Yes | Yes |
| | MAINTENANCE CEMETARY | Expenditure | Yes | Yes |
| | MAINTENANCE COMMONAGE/AIRFIELD | Expenditure | Yes | Yes |
| | MAINTENANCE CONSUMER CONNECTION | Expenditure | Yes | Yes |
| | MAINTENANCE GENERAL EQUIPMENT | Expenditure | Yes | Yes |
| | MAINTENANCE NETWORK/PUMPS/DAMS | Expenditure | Yes | Yes |
| | MAINTENANCE STREET LIGHTING | Expenditure | Yes | Yes |
| | MAINTENANCE STREETS/ROADS | Expenditure | Yes | Yes |
| | MAINTENANCE VEHICLES | Expenditure | Yes | Yes |

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| | | | |
|--|-------------|-----|-----|
| TOOL/ACCESSORY MAINTENANCE | Expenditure | Yes | Yes |
| WATER PURIFICATION | Expenditure | Yes | Yes |
| FINANCE COSTS | | | |
| DBSA LOAN ELECTRIFICATION | Expenditure | No | No |
| DBSA LOAN VEHICLE FLEET | Expenditure | No | No |
| DBSA LOANS | Expenditure | No | No |
| FINANCE CHARGES DBSA | Expenditure | No | No |
| INTEREST | Expenditure | Yes | Yes |
| INTEREST BANK ACCOUNT | Expenditure | Yes | Yes |
| REDEMPTION | Expenditure | No | No |
| BULK PURCHASES | | | |
| BULK WATER PURCHASE | Expenditure | Yes | Yes |
| ESKOM BULK PURCHASE | Expenditure | Yes | Yes |
| FREE BASIC ELECTRICITY | Expenditure | Yes | Yes |
| CONTRACTED SERVICES | | | |
| CONTRACTED SERVICES | Expenditure | Yes | Yes |
| GRANTS & SUBSIDIES PAID - OPERATING | | | |
| ALL GRANTS AND SUBSIDIES PAID | Expenditure | No | No |
| GENERAL EXPENSES | | | |
| ADVERTISEMENT COSTS | Expenditure | Yes | Yes |
| ASSURANCE | Expenditure | Yes | Yes |
| AUDITORS COSTS | Expenditure | Yes | Yes |
| BANK COSTS | Expenditure | Yes | Yes |
| CASH SHORTAGES | Expenditure | Yes | Yes |
| CHEMICALS | Expenditure | Yes | Yes |
| CONSULTANT FEES | Expenditure | Yes | Yes |
| CONTRIBUTION DISTRICT MUNICIPALITY | Expenditure | Yes | Yes |
| COUNCIL AND WARD ACTIVITIES | Expenditure | Yes | Yes |
| DONATIONS | Expenditure | Yes | Yes |
| DROUGHT RELIEVE WATER PROGRAMME | Expenditure | Yes | Yes |
| DUMPING SITE | Expenditure | Yes | Yes |
| ENTERTAINMENT COSTS | Expenditure | Yes | Yes |
| EQUIPMENT | Expenditure | Yes | Yes |
| ESKOM MUNICIPAL PURCHASE | Expenditure | Yes | Yes |
| FUEL AND OIL | Expenditure | Yes | Yes |
| FUNERAL UNKNOWN/POVERTY PEOPLE | Expenditure | Yes | Yes |
| GRAVE YARD COSTS | Expenditure | Yes | Yes |
| HEALTH WORKERS | Expenditure | Yes | Yes |
| HERALD, SKILLS DEVELOPMENT MAYORAL | Expenditure | Yes | Yes |
| HIV/AIDS | Expenditure | Yes | Yes |
| INDIGENT SUPPORT | Expenditure | Yes | Yes |
| INSURANCE PAYBACK | Expenditure | Yes | Yes |
| INTERIM VALUATION COSTS | Expenditure | Yes | Yes |
| LABOURERS | Expenditure | Yes | Yes |
| LEGAL COSTS | Expenditure | Yes | Yes |
| LIBRARY PROJECTS | Expenditure | Yes | Yes |
| LOST BOOKS/MAGAZINES | Expenditure | Yes | Yes |
| MAYORAL ACTIVITIES | Expenditure | Yes | Yes |
| MEMBER FEES SALGA | Expenditure | Yes | Yes |
| MOTOR REGISTRATION | Expenditure | Yes | Yes |
| MOTOR VEHICLE REGISTRATION | Expenditure | Yes | Yes |
| MUNICIPAL SERVICES | Expenditure | Yes | Yes |
| NATIS (VEHICLE REGISTRATION) | Expenditure | Yes | Yes |
| NETWORK | Expenditure | Yes | Yes |
| NEW BOOKS | Expenditure | Yes | Yes |
| O & M (DWA EXP) | Expenditure | Yes | Yes |
| OFFICE EXPENDITURE | Expenditure | Yes | Yes |

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| | | | |
|-------------------------------|-------------|-----|-----|
| OPERATING LEASE ABSA | Expenditure | Yes | Yes |
| OPERATING LEASE CANON | Expenditure | Yes | Yes |
| OPERATING LEASE NASHUA | Expenditure | Yes | Yes |
| POSTAL COSTS AND TELEPHONE | Expenditure | Yes | Yes |
| PROGRAMME FOR DISABLED | Expenditure | Yes | Yes |
| PROMOTION AND TOURISM | Expenditure | Yes | Yes |
| RADIO AND VEHICLE LICENSES | Expenditure | Yes | Yes |
| RAILAGE AND TRAVELLING COSTS | Expenditure | Yes | Yes |
| RENTAL | Expenditure | Yes | Yes |
| RETURN PAYMENT | Expenditure | Yes | Yes |
| REVOLVING FUND | Expenditure | Yes | Yes |
| SECURITY CLOTHING | Expenditure | Yes | Yes |
| SETA LEVY/TRAINING | Expenditure | Yes | Yes |
| SOFTWARE LICENSE | Expenditure | Yes | Yes |
| SOLID WASTE DISPOSALS | Expenditure | Yes | Yes |
| SPATIAL DEVELOPMENT FRAMEWORK | Expenditure | Yes | Yes |
| SPECIAL NUMBER PLATES | Expenditure | Yes | Yes |
| SPORT ACTIVITIES | Expenditure | Yes | Yes |
| STATIONERY | Expenditure | Yes | Yes |
| SUBSCRIPTION FEES | Expenditure | Yes | Yes |
| SUBSISTENCE AND TRAVELLING | Expenditure | Yes | Yes |
| TELEPHONE – CELLPHONE | Expenditure | Yes | Yes |
| TEST | Expenditure | Yes | Yes |
| TREES AND PLANTS | Expenditure | Yes | Yes |
| UPGRADING OF CEMETARY | Expenditure | Yes | Yes |
| WATER SAMPLES | Expenditure | Yes | Yes |
| WOMEN AND CHILDREN | Expenditure | Yes | Yes |
| WORKMAN'S COMPENSATION | Expenditure | Yes | Yes |
| WREATHS AND MEDALS | Expenditure | Yes | Yes |
| YOUTH PROGRAMS | Expenditure | Yes | Yes |

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2. Has the total virement on the above votes exceeded the limit as disclosed in paragraph 6b of the Virement Policy Y N

3. Will the above virement cater to the approved outcomes/ output of the IDP or adjust service delivery targets, as set in the SDBIP, downwards? Y N

4. Is the virement required to increase recurrent expenditure, such as leases? Y N

5. Will the virement affect the following line items and categories of expenditure:

- Employment Costs Category Y N
- Departmental Charges Y N
- Charge out Allocations Y N
- Grant Expenditure Y N
- Income Category Y N

I hereby declare that I fully understand the contents of the Virement Policy and request that the above virement be approved.

MANAGER: (signature)

NAME IN FULL:
(print name)

DATE:

APPROVED BY CHIEF FINANCIAL OFFICER:

NAME IN FULL:
(print name)

DATE:

CAPTURED BY: (signature)

DATE:

CHECKED BY: (signature)

DATE:

